

Message Text

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ACTION EUR-12

INFO OCT-02 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 INRE-00 H-01 INR-07 IO-13 L-03 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 TRSE-00
ACDA-12 COME-00 HA-05 /081 W
-----129757 250909Z /16

O R 250610Z JAN 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 4675
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

LIMITED OFFICIAL USE SECTION 1 OF 2 BELGRADE 548

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A
TAGS: CSCE/OCON
SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, JANUARY 24

SUMMARY: WITH SOVIETS PLAYING COY ABOUT WHETHER OR NOT
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THEY WILL EVENTUALLY AGREE TO WORK WITHIN SMALL, INFORMAL
CONTACT GROUPS PROPOSED BY WESTERN AND NEUTRAL/NON-ALIGNED
DELS, FORMAL DRAFTING GROUPS ESSENTIALLY MARKED TIME.
AGREEMENT TO WRITE A FEW SENTENCES INTO NOTEBOOKS IN
SEVERAL OF THE DRAFTING GROUPS GAVE OPTICAL
IMPRESSION OF SOME MOVEMENT, BUT SOVIETS HAVE NOT
YET BUDGED ON MAIN POINTS, AND IN BASKET ONE

THEY STATED FORCEFULLY THAT THEY WOULD ACCEPT NO LANGUAGE HIGHLIGHTING ONE PRINCIPLE AT EXPENSE OF ALL TEN PRINCIPLES AS A WHOLE OR OTHER ELEMENTS OF FINAL ACT. END SUMMARY.

1. PLENARY--FRENCH REP DEPLORED LACK OF DRAFTING PROGRESS. AMBASSADOR GOLDBERG SUPPORTED AUSTRIAN PROPOSAL THAT NEXT FOLLOW-UP MEETING BE AT MINISTERIAL LEVEL, SAYING THAT U.S. CONSIDERED IT IMPORTANT THAT "FUTURE MEETINGS BE CONDUCTED AT AN APPROPRIATE HIGHER LEVEL." PLENARY THEN ADJOURNED TO PERMIT DG6 TO HOLD EXTRA DRAFTING SESSION ON GENERAL POLITICAL CONCLUSIONS LANGUAGE OF CONCLUDING DOCUMENT.

2. DG6--THIS DRAFTING GROUP SUCCEEDED IN WRITING INTO NOTEBOOKS MOST OF A SENTENCE PROPOSED BY ROMANIAN REP AS BRIDGE BETWEEN FACTUAL AND GENERAL POLITICAL CONCLUSIONS LANGUAGE. IT WAS UNABLE TO MOVE SUBSTANTIVELY, HOWEVER, INTO GENERAL POLITICAL CONCLUSIONS LANGUAGE IN NEUTRAL/NON-ALIGNED TEXT (BM/65). AGREED SENTENCE IS AS FOLLOWS:
BEGIN TEXT: THE REPRESENTATIVES OF THE PARTICIPATING STATES STRESSED THE GREAT POLITICAL SIGNIFICANCE OF THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE, WHICH INITIATED A NEW STAGE IN THE EFFORTS OF THEIR STATES TO INCREASE SECURITY AND TO DEVELOP COOPERATION LIMITED OFFICIAL USE

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AND TO CREATE A CLIMATE OF CONFIDENCE AND UNDERSTANDING IN EUROPE..." END TEXT. DOTS INDICATE UNRESOLVED QUESTION OF WHETHER TO ADD PHRASE "THROUGHOUT THE WORLD" PROPOSED BY MALTESE.

3. BASKET ONE (PRINCIPLES)--ON THIRD DAY OF EFFORT, DRAFTING GROUP FINALLY SUCCEEDED IN WRITING INTO NOTEBOOKS ROMANIAN CHAPEAU SENTENCE. FOR GOOD MEASURE IT ADDED SECOND CHAPEAU SENTENCE PROPOSED BY YUGOSLAVIA, BUT SOVIETS OBJECTED TO ANOTHER ROMANIAN SENTENCE ON NON-THREAT OR USE OF FORCE SAYING THAT IT WAS ABSOLUTELY UNACCEPTABLE TO HIGHLIGHT ANY SINGLE PRINCIPLE. AS EXPECTED, SOVIETS REPEATED SAME POSITION WHEN DANISH REP INTRODUCED SENTENCE DRAWN FROM SYNTHESIS PAPER CIRCULATED BY EC-9 JUST BEFORE RECESS RECONFIRMING COMMITMENT TO HUMAN RIGHTS PRINCIPLE. U.S. AND OTHER WESTERN REPS SUPPORTED ROMANIAN AND DANISH SENTENCES, STRONGLY CRITICIZED SOVIET POSITION AND POINTED OUT THAT CONFERENCE MUST DEAL SUBSTANTIVELY WITH HUMAN RIGHTS ISSUE WITHOUT BEING DETERRED BY CONTRIVED ARGUMENT THAT THIS WOULD UNBALANCE FINAL

ACT OR BY ARTIFICIAL TIME DEADLINES.

4. FOLLOWING ARE TWO SENTENCES WRITTEN INTO NOTEBOOKS:
BEGIN TEXT:...REMAIN DETERMINED TO BASE THEIR
RELATIONS EACH OF THEM WITH ALL OTHER PARTICIPATING
STATES ON THE STRICT COMPLIANCE WITH AND IMPLEMENTATION
OF THE TEN PRINCIPLES SET FORTH IN THE FINAL ACT, IN
ALL FORMS AND ACTIVITIES OF THEIR RELATIONS AND
IRRESPECTIVE OF THEIR POLITICAL, ECONOMIC AND SOCIAL
SYSTEMS, THUS FURTHER CONTRIBUTING TO THE STRENGTHENING
OF SECURITY AND PEACE AND TO THE DEVELOPMENT OF
COOPERATION IN EUROPE. THEY ARE FURTHER DETERMINED TO
CONDUCT THEIR RELATIONS WITH ALL OTHER STATES IN THE
SPIRIT OF THESE PRINCIPLES. END TEXT.
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5. SWISS REP ANNOUNCED THAT HIS GOVERNMENT INTENDS TO SUBSTITUTE MONTREUX FOR LUGANO AS SITE OF EXPERTS MEETING ON PEACEFUL SETTLEMENT OF DISPUTES AND THAT MEETING WOULD BE SHCEDULED TO BEGIN OCTOBER 31, 1978. NO DEL APPEARED TO HAVE DIFFICULTY.

6. BASKET TWO--IN ACCORDANCE WITH ITS INFORMAL LIMITED OFFICIAL USE

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AGENDA, DRAFTING GROUP CONSIDERED AUSTRIAN TEXT ON TRADING COMPANIES, BASED ON E/3, AND POLISH PROPOSAL E/5. IN REJECTING AUSTRIAN TEXT, SOVIET REP DENIED THERE IS DISCRIMINATION AGAINST TRADING FIRMS IN EAST AND ASSERTED THAT, IN ANY CASE, AUSTRIAN TEXT WAS REPETITIVE OF FINAL ACT. A COMPROMISE TEXT SUGGESTED BY CANADIAN REP WAS ALSO REJECTED, WHILE ROMANIAN SUGGESTION THAT AUSTRIAN IDEA MIGHT BE ACCOMMODATED IN EXPANDED SOVIET TEXT ON SMALL AND MEDIUM SIZED FIRMS WAS TERMED "INTERESTING" BY SOVIETS AND LEFT IN SUSPENSE. AFTER RESISTING DRAFTING ON BASIS OF EC-9 COMPOSITE TEXT, SOVIETS PROPOSED THEIR OWN DRAFT FOR PREAMBULAR LANGUAGE ON POLISH PROPOSAL WHICH, HOWEVER, IN FACT REFLECTS EC-9 FORMULATION. FOLLOWING AMENDED SOVIET TEXT WAS WRITTEN INTO NOTEBOOKS:
BEGIN TEXT, BEGIN BRACKET EXPRESS THE INTENTION OF THEIR GOVERNMENTS END BRACKET/BEGIN BRACKET EXPRESS THEIR WILLINGNESS END BRACKET TO INTENSIFY THEIR EFFORTS WITH A VIEW TO ENSURING A DYNAMIC DEVELOPMENT OF TRADE AND BEGIN BRACKET IN PARTICULAR END BRACKET THE DIVERSIFICATION OF ITS STRUCTURE,AND TO THIS END...END TEXT. DRAFTING OF OPERATIVE SECTIONS OF POLISH PROPOSAL WILL BEGIN JANUARY 25.

7. BASKET THREE--PREVIOUS EASTERN RETICENCE TO ENGAGE IN SERIOUS DRAFTING WAS AT LEAST TEMPORARILY REVERSED AS INFORMAL SESSION TOOK UP ONLY TWO POINTS EAST HAS INDICATED ITS WILLINGNESS TO ACCEPT IN CONCLUDING DOCUMENT. FOLLOWING TEXT WAS WRITTEN INTO NOTEBOOKS: BEGIN TEXT: THE MEETING OF EXPERTS ENVISAGED IN THE FINAL ACT IN ORDER TO PREPARE A SCIENTIFIC FORUM WILL TAKE PLACE IN BONN STARTING ON THE TWENTIETH OF JUNE, 1978 BEGIN BRACKETS AND

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WILL BE CONDUCTED WITHIN THE FRAMEWORK OF THE FOLLOW-UP TO THE CONFERENCE AND OF ITS RULES OF PROCEDURES END BRACKETS. REPRESENTATIVES OF UNESCO AND THE ECE SHALL BE INVITED TO STATE THEIR VIEWS. END TEXT.

8. EASTERN DELS THEN ATTEMPTED TO SHIFT DRAFTING WORK TO ADOPTION OF BRIEF SENTENCE PROCLAIMING 1980 A YEAR OF CULTURAL COOPERATION. US DEL, SECONDED BY CANADIAN REP, REMINDED OTHERS THAT CONSENSUS ON YEAR OF CULTURE PROPOSAL STILL ABSENT AND THAT DISCUSSION OF CULTURE WOULD UPSET INFORMAL AGREEMENT TO PROCEED ON BASIS OF FINAL ACT ORDER. DESPITE SOVIET ATTEMPTS TO REGISTER SENTENCE PROCLAIMING 1980 YEAR OF CULTURE, SESSION CONCLUDED WITHOUT REACHING CONSENSUS ON SUBJECT.

9. FOLLOW-UP--EFFORTS TO COMPLETE DRAFTING OF OPENING SENTENCE OF FOLLOW-UP SECTION OF CONCLUDING DOCUMENT AGAIN FAILED DUE TO CONTINUED INABILITY TO REACH COMPROMISE FORMULATION ON PERIODICITY. DANISH DELEGATE, WHILE ATTEMPTING TO FIND COMPROMISE LANGUAGE WITH ROMANIAN PROPOSAL, CAME OUT IN FAVOR OF THE NEXT MEETING STARTING IN 1980. U.S. DEL PRIVATELY EXPRESSED UNHAPPINESS ABOUT DANISH STATEMENT ON TIMING SINCE THERE HAD BEEN NO PRIOR CONSULTATION WITH ALLIES AND U.S., SUPPORTED BY BRITISH AND CANADIAN DELS, HAD BEEN MAINTAINING THAT AT LEAST THE PREPARATORY MEETING SHOULD BE IN 1979 AND THAT THE MAIN MEETING SHOULD BE IN EARLY 1980. DANISH DELEGATE SAID IT HAD SOMEHOW "SLIPPED IN DURING THE DRAFTING" AND THAT HE DIDN'T FEEL IT REALLY MATTERED ANYWAY.

10. SOVIET REP PUT ABRUPT END TO ATTEMPT TO BEGIN DRAFTING SECTION RELATING TO MODALITIES OF MADRID MEETING BY INSISTING THAT BROAD SOVIET FORMULATION ESTABLISHING THAT THESE MODALITIES WOULD BE DETERMINED

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"IN LIGHT OF THE EXPERIENCE ACQUIRED INCLUDING THE BELGRADE MEETING" WAS ONLY ONE HE COULD PRESENTLY CONSIDER. ROMANIAN AND SWISS REPS INSISTED THAT GENERAL SOVIET FORMULATION CITING MERELY "EXPERIENCE ACQUIRED" WAS UN-ACCEPTABLE BECAUSE IT COULD BE INTERPRETED TO INCLUDE FACTORS EXTERNAL TO BELGRADE CONFERENCE AND CSCE IN GENERAL.

ROMANIAN REP ENUMERATED THREE BASIC FACTORS: FINAL ACT,
YELLOW BOOK AND EXPERIENCE GAINED AT BELGRADE CONFERENCE,
WHICH WERE ONLY ONES HIS DEL COULD CONSIDER IN DETERMINING
MODALITIES OF MADRID MEETING.
GODLBERG

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